Site Development Assistance Project
For
The Department of Children and Family Services
And
Family Support Services, INC

Final Report
PHASE 1

Prepared By

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INTRODUCTION

In the following pages we outline the status for Phase 1 of the Site Development Assistance Project for The Department of Children and Families (DCF) and the Family Support Services Inc. (FSS). As designed, Phase I of the project is concerned with establishing the baseline mechanisms through which The Florida Center For Public Policy and Leadership (TFC) can assist with State DCF efforts to redesign the overall system of care for Child Protective Services initiatives. In Phase II (July 2002 through December 2002) The Florida Center will more fully develop the information and resources outlined here, and assist in the implementation of the delivery model developed through this project.

As contracted, the primary tasks of Phase I of this project were to include:

(1) Begin pertinent literature review to develop an understanding of alternative approaches to community based care at the state and national level and identify programs for comparative analysis.

(2) Begin developing “spatial index of need” for community based care services.

(3) Begin development of data base to create maps of Duval county child protection cases, child abuse indicators, child related supports and current providers.

Specified deliverables for Phase 1 included in this report are:

(1) Identification of alternatives to the Duval County model for community-based care, including identification of other program approaches to use for comparison (identified through the accompanying annotated bibliography of relevant research reports)

(2) Establish a plan for the “spatial index of need”, including the data required, data available, and the maps to be developed.

(3) Identification of data sources to begin data acquisition, compilation and manipulation of GIS database in all areas of data mapping.

These deliverables as presented here will provide the framework for the ongoing activities planned for Phase II.
In order to properly understand the appropriate intervention and change strategies needed to implement a new program design, it is important to examine the experiences of efforts to implement alternative models. Given the brief time allocated to Phase I, the primary objective within this activity consisted of identifying a number of reports from national, regional, state, and local efforts at establishing (or evaluating) alternative models for delivering child protective services. In Phase II, a comprehensive assessment of relevant literature from the following items will be used to identify the strengths and weaknesses of the proposed FSS model, as well as to identify alternative or related models that may help in the successful implementation of their efforts. Articles with an asterisk (*) are ones that we have been able to obtain copies and have included in a library located in the Florida Center. Note that the research team has not been able to annotate all of the articles on hand.

Identified Research Reports and Articles.


This article addresses the need for interagency collaboration. It also examines the development and operation of the Dawn Project in Marion County, Indiana, an interagency collaborative effort.


This executive summary discusses a study of five communities in which child protective services are integrating domestic violence concerns into their services.


This report is a summary of the strengths and weaknesses of the existing Hillsborough County Child Welfare System and what is needed to implement the new system.


This article discusses combining child welfare and TANF programs in El Paso County, Colorado.


This article discusses the development and evaluation of a community-based service delivery system in Ontario.


The authors of this article present the findings from an evaluation of community-based interventions in Vermont. The study used instruments such as the Daily Adjustment Indicator Checklist (DAIC), the Restrictiveness of Living Environment Scale (ROLES), and Child Behavior Checklist.


The authors of this report assessed and followed at-risk clients of statewide Family Preservation and Family Support programs to examine the effectiveness of services in preventing future maltreatment cases.


This article presents the results from a controlled study evaluating the Fostering Individualized Assistance Program (FIAP), a wraparound service delivery model. The authors identify implications for future wraparound and evaluation efforts.


Courtney, M. E. (2000, September/October). Research needed to improve the prospects


This article discusses the reliability of the Wraparound Observation Form (WOF) used in treatment planning team meetings at Kaleidoscope Inc., a not-for-profit child welfare organization in Chicago. The items asked on the form are available in the article.


This is a collection of articles addressing evaluation and research issues in regards to family support programs. The collection includes a list of research resources.


This paper is a synthesis of initiatives being implemented as part of Community Partnerships for Protecting Children in cities around the United States, including Jacksonville.


The authors of this article describe culturally competent therapeutic techniques used by the Progressive Life Center’s (PLC) Therapeutic Foster Care (TFC) program in the D.C. and Maryland area.


This executive summary presents the results from the examination of national data regarding children in kinship living arrangements.


This article discusses a Wraparound model of services provided to youth returned or diverted from out-of-state residential treatment in Baltimore, Maryland. It also examines the level of community adjustment of a subset of youth served through the model.


The author of this article presents a time-limited model for kinship services.


This report is an examination of the research on family preservation and family reunification programs. It provides a review of both non-experimental and controlled studies.


The author of this article discusses the wraparound model from critical and constructivist paradigms, and ecological systems theory.


This report provides an extensive literature review discussing changes and initiatives in state and county child protective services systems. Jacksonville, Florida is discussed.


This article reviews research on predictors of positive outcomes in foster care for emotionally or behaviorally disturbed children. The authors provide recommendations for selecting foster parents, as well as, characteristics of quality foster care services. There is a brief section on service delivery models.


This article presents the findings from a study that examines the satisfaction, perceptions of involvement and unconditional care of a small sample of youth receiving community-based services in Vermont.


This article summarizes discussions from other articles in the special issue of this particular journal. The author also addresses wraparound, research surrounding wraparound, and implications for the future.


This article discusses the process taken in developing a community report card. It provides a list of report card indicators, which are used as outcome measures for the county Health and Human Services Agency programs.


This examines why reabuse and reneglect rates are high among children that are reunited with their families. The study uses data from cases served in Houston, Texas.

caregivers receiving family preservation services: An exploratory study. *Families
in Society, 75,* 481-489.

*U.S. Department of Health and Human Services, Administration for Children and
Families, Administration on Children, Youth and Families, & Children’s Bureau.
Retrieved June 14, 2002, from [http://aspe.hhs.gov/hsp/kinr2c00/index.htm](http://aspe.hhs.gov/hsp/kinr2c00/index.htm)

This executive summary provides a discussion of the literature regarding kinship
care. The Urban Institute developed the research review.

through the wraparound process: Philosophy and procedures. *Journal of Child
and Family Studies, 5*(1), 7-21.

The authors of this article discuss the values and philosophy regarding
wraparound, as well as, provide the process of implementing such services.

multiple-choice test. *Reaching Today’s Youth: The Community Circle of Caring
Journal, 1*(3),

This article provides a case study of a family in need of services and discusses
ways in which the strengths of a family can be discovered.

Waldfogel, J. (2000, September/October). Child welfare research: How adequate are the

preservation services in relation to public child welfare practice. *Child Welfare,
75*, 667-692.

welfare settings: Lessons for use in performance management. *Children and
Youth Services Review, 23*(2), 169-199.

Westat & Chapin Hall Center for Children. (2001, December). *Assessing the context of
permanency and reunification in the foster care system.*

Interim Report.*


This article examines managed care in the child welfare service systems of four sites, including one in Florida.


The authors of this article present the developmental process and residential, educational, and behavioral outcome data from an evaluation of Vermont’s Wraparound Care Initiative.
One of the main project goals was to develop the needed databases to analyze the various risk factors and community assets in Jacksonville. With this information, we will be able to construct data maps showing the location of children and families receiving child protective services in Duval County by zip code and child abuse indicators in each zip code. Information from these maps will be used to determine the best location for neighborhood service centers.

The main project goal addresses the question of ‘how can at-risk children best be served by community services and agencies in Duval County?’ (including Federal, state, county, and local non-governmental actors).

- Deliverable (2) Establish a plan for the “spatial index of need”, including the data required, data available, and the maps to be developed

A spatial index of need will be constructed and mapped in order to best locate neighborhood centers/services, which will:

- track the needs and associated services given to existing clients of the child protective services infrastructure in Duval County
- identify and support the needs of at-risk children using indicators of at-risk behaviors of both children and adults, with the goal of preventing the involvement of child protective services
- provide crisis walk-in services to those children and adult caregivers who are faced with emergency situations.

Maps

1. Census data – socioeconomic and demographic indicators
   a. Population density by zip code
   b. Age distribution: <18 yrs by zip code
   c. Racial composition by zip code
2. Existing clients
   a. Children in foster care homes by location of foster home
   b. Children in foster care homes by location of parent/primary caregiver
   c. Family Safety Other: FS map
   d. Alcohol, Drug Abuse and Mental Health Other: ADM map
3. Existing agencies
   a. Foster care homes showing location and capacity
4. Other indicators
   a. Incidences of Domestic violence w/ children present
   b. Location of Health clinics
➢ Deliverable (3) Identification of data sources, begin data acquisition, and begin compilation and manipulation of GIS database in all areas of data mapping.

TFC has established a dedicated server used to compile and manipulate the GIS database for this project (The ‘V: Drive’) and also to retain confidentiality so that only team members can access this V Drive.

**Current status of the GIS database**

1. **Existing clients**
   - Children in foster homes by location of foster homes
     - i. V:\Xcel Files\CBC_CLT(1)org – by street address and zip
     - ii. V:\Xcel Files\Clients_Active_As_Case_Dependents(2)EDIT – by street address and zip and other info
   - Children in foster homes by location of parent/primary caregiver
     - iii. V:\Xcel Files\CBC_CLT(1)org – by street address and zip

2. **Existing agencies**
   - Foster homes showing location and capacity
     - iv. V:\Xcel Files\PROViderZIPorigORIG – provider street address and zip
     - v. V:\Xcel Files\CBC_CLT(1)org – by street address and zip
     - vi. V:\Xcel Files\Clients_Active_As_Case_Dependents(2)EDIT – by street address and zip and other info
   - Full service schools
   - Other agencies

3. **Other indicators**
   - Juvenile delinquency
     - vii. V:\Xcel Files\juvenile justice by zip - felony and misdemeanor by zip, also race, gender and date of offense
   - Domestic violence w/ children present
     - i. V:\Xcel Files\DomesticViolence2001aorig - # victims w/children by zip
   - Child abuse
   - Health clinics
   - Substance abuse and mental health counseling services
   - Churches
   - Education:
     - o achievement (FCAT scores, SAT, ACT)
     - o Free/Reduced Lunch
     - o Absence rate

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- Race of student
- Frequency of suspension
- Limited English proficiency
- Transportation infrastructure
- Other
ATTACHMENT 1

JACKSONVILLE AREA MAPS