

## 12.0 INTERGOVERNMENTAL COORDINATION ELEMENT

In the traditional master planning process, the principle institution focuses primarily on itself as it charts a course for growth into the future. The comprehensive planning process, by contrast, is reflective of and responsive to the interaction between the principle institution and vital elements of the surrounding community and concerned jurisdictions and governmental agencies. The most important factors in successful comprehensive planning are cooperation, consideration, and coordination.

These basic principles of comprehensive planning are evident throughout the 2005-2015 Master Plan Update.

- Cooperation--The UNF Master Plan recognizes the importance of the existing regulatory structure at the local, state and federal levels of government. Throughout the Master Plan, UNF states its intention to cooperate with the permitting, concurrency and other applicable code requirements of overseeing regulatory agencies and departments of local and state government. The University has dedicated itself to being a responsive and responsible member of both the Jacksonville business and educational communities. The Academic Program at the University, the development of new areas of study and the creation of work-based learning opportunities for area businesses all rely on cooperation and communication between the University and the Jacksonville business and economic development agencies. Continuation of this highly successful relationship has been structured into relevant elements of the University's Master Plan.
- Consideration--UNF recognizes that it is one of the largest single developments of any nature on the City of Jacksonville's Southside [the area south and east of the St. Johns River, some fifteen (15) miles west of the Atlantic coastline]. Consequently, projects at the University have the potential to affect development patterns and surrounding land uses. Similarly, developments around the University have the potential to enhance or detract from the University's unique academic and natural environment. UNF has formalized the mutual consideration of University and area development planning activities within the 4.0 Future Land Use Element. These efforts are supported through the 12.0 Intergovernmental Coordination Element.
- Coordination--Much of the intergovernmental coordination with the local government has been streamlined by the City of Jacksonville's unique governmental structure. Jacksonville is a consolidated city, one that has combined the responsibilities and functions of both the city and county jurisdictions into a single entity. The consolidated government, being the sole service delivery entity, helps to expedite the bureaucratic and development review processes for the University.

UNF also benefits from having been a planned university. As such, it has been a part of the City of Jacksonville's Master Plan since its inception in the early 1970s. Local officials and the UNF administration have a healthy, successful history of cooperation and coordination in the development of the University and surrounding land uses. UNF has been involved in many of the city's planning boards as an active citizen participant. Examples of this are the City of Jacksonville Planning and Zoning Commission and Metropolitan Planning Organization for the Jacksonville Urban Area Citizen Advisory Committees. UNF also actively partners with such area agencies as the Jacksonville Chamber of Commerce, the Arts Assembly of Northeast Florida, Florida Community College at Jacksonville and the Duval County Schools in activities which benefit both the community and the University.

UNF has initiated the interlocal coordination process by setting levels of standards for University activities (such as traffic circulation, stormwater management and drainage and others) which are equal to the City of Jacksonville levels of service for these same functions. Likewise, all elements of this 2005-2015 Master Plan Update require that expansion or improvement of service capacity required to accommodate new University facilities at the

adopted levels of service be in place prior to occupation of the new facility. This meets City of Jacksonville concurrency management system requirements.

The 2005-2015 Master Plan Update also requires adherence to the regulations of such regional and state agencies as the St. Johns River Water Management, Florida Department of Transportation and Florida Department of Environmental Protection. Continuing cooperation with such local agencies as the Jacksonville Electric Authority and city agencies servicing the University are also an integral part of the functional policies of this Comprehensive Master Plan.

The goals, objectives and policies of this Intergovernmental Coordination Element formalize the many existing cooperative and coordinating efforts between the University and the City of Jacksonville. It continues existing procedures to enhance and solidify this relationship:

- Procedures for review and comment by the City of Jacksonville of the University's Comprehensive Master Plan, proposed plan amendments and development plans.
- Procedures for review and comment by the University of The City of Jacksonville's actions, such as Local Government Comprehensive Plan, amendments or development applications, on land within the University's context area which may affect the campus activities, plans or programs.
- Establishment of a process for resolution of conflict between the University and the City of Jacksonville.
- Procedures for involvement of other local, regional and state agencies in review and comment on UNF plans, amendments and development processes.
- Review of a mutually accepted Campus Development Agreement articulating these procedures.

## 12.0 INTERGOVERNMENTAL COORDINATION ELEMENT

**GOAL 1:** The University of North Florida (UNF) shall coordinate the planning and policy making of the University with that of the City of Jacksonville and other regional, state, federal and special authority governments and their agencies to ensure that the University develops, provides services and implements the goals, objectives and policies of this Master Plan.

**Objective 1.1** UNF shall establish level-of-service standards and concurrency requirements for public facilities which are not in conflict with City of Jacksonville (City) level-of-service standards as established in the Capital Improvement Element (Policy 1.1.3) of the City's 2010 Comprehensive Plan and concurrency management provisions contained in s. 1013.30, F.S.

Policy 1.1.1 UNF shall require that level-of-service standards for those University public facilities and services that interconnect with City facilities and services for which the City has operational and maintenance responsibility meet and be consistent with those of the City. These standards shall include the following items, referenced to the element of this plan in which the level-of-service standards are established.

### 9.0 General Infrastructure Element

#### Stormwater Management Sub-Element

- Stormwater quantity
- Stormwater quality

#### Potable Water Element

- Potable water capacity

#### Sanitary Sewer Element

- Sanitary sewage collection and treatment capacity

#### Solid Waste Sub-Element

- Solid waste collection and disposal facility capacity

**Objective 1.2** UNF shall establish a process for the reciprocal plan review by University and City of Jacksonville officials of the Local Government Comprehensive and Campus Master Plans.

Policy 1.2.1 The UNF Vice President of Administration and Finance (or authorized representative), representing the Florida Board of Governors, shall meet with City officials, through Jacksonville Department of Planning and Development representatives, to review appropriate elements of the UNF Master Plan. UNF Master Plan elements to be reviewed by the City shall be limited to the Land Use Element, Housing Element, Recreation and Open Space Element, Infrastructure Element, Capital Improvements Element, Transportation Element, Intergovernmental Coordination Element and Conservation Element.

Policy 1.2.2 UNF shall submit proposed amendments to the adopted Master Plan which exceed thresholds established in s. 1013.30 (9), F.S., for the City's review and comment, in accordance with procedures established in Chapter C6-21, Part I, Florida Administrative Code.

Policy 1.2.3 Proposed amendments to the adopted campus master plan which do not exceed the thresholds established in s.1013.30 (9), F.S., shall be submitted to the City's Department of Planning and Development for their information.

Policy 1.2.4 It shall be UNF policy that proposed amendments to the City of Jacksonville 2010 Comprehensive Plan which have the effect(s) of changing zoning, land uses or policies that guide the development of land within the context area, affect the provision of local services, or which otherwise impact University facilities or resources shall be submitted to the University for review and comment.

Policy 1.2.5 UNF, through the Florida Board of Governors and the city shall continue to formalize this reciprocal plan review process, established in Policies 1.2.1 through 1.2.4 immediately preceding, through the existing interlocal agreement or memorandum of understanding.

Policy 1.2.6 UNF shall continue to utilize existing city planning forums for the purpose of coordinating planning activities. These forums shall include the [Jacksonville] Mayor's Development Council, Jacksonville Planning Commission, [Jacksonville] Environmental Protection Board and the Jacksonville Urbanized Area Metropolitan Planning Organization. To ensure this continued participation, UNF shall be included on the mailing list for notification of meetings of these organizations. Other appropriate forums may be mutually identified by the University and the city. Such additions shall be included in the Campus interlocal agreement or memorandum of understanding.

**Objective 1.3** **UNF shall establish a development review process between UNF, representing the Florida Board of Governors and the City of Jacksonville to assess the impacts of proposed on-campus development on significant local, regional and state facilities and resources, and to assess the impacts of proposed off-campus development on university resources and facilities.**

Policy 1.3.1 It shall be the policy of the University that proposed development within the context area which has the potential to impact or affect University facilities or resources shall be submitted to the University's Facilities Planning Office for review.

Policy 1.3.2 The UNF Vice President of Administration and Finance (or representative), representing the Florida Board of Governors, shall meet with City officials, through the Jacksonville Department of Planning and Development representatives, to establish the criteria and thresholds for development proposals which would be subject to review by the University. The construction or renovation of single-family homes, and other small scale developments are to be excluded from review by the University.

Policy 1.3.3 Upon receipt of an application for development order or construction permit proposed for the context area, the University's Vice President of Administration and Finance shall assess the potential impacts of the proposed project on UNF facilities and resources. Findings shall be remitted, in writing, to the city's Planning and Development Department.

Policy 1.3.4 When it has been determined that proposed development within the context area will have an adverse impact on University facilities or resources, University officials will participate and cooperate with City officials in the identification of

appropriate strategies to mitigate the impacts on University facilities or resources.

Policy 1.3.5 To ensure that on-campus construction and development activities do not conflict with the City's Comprehensive Plan, the University shall continue to comply with conditions established in its successor campus development agreement until a new agreement is executed.

Policy 1.3.6 When it has been determined that proposed development on campus will have an adverse impact on local services, facilities or resources, University officials will participate and cooperate with City officials in the identification of appropriate strategies to mitigate the impacts on local services, facilities or resources.

Policy 1.3.7 UNF shall review the existing campus development agreement with the City of Jacksonville to address the concurrency-related impacts on local services, facilities or resources. At a minimum, this agreement shall:

- Identify geographic area covered by the agreement;
- Establish duration of the agreement (5 - 10 years);
- Identify LOS standards for public services and facilities, the entity to provide these services and facilities, and any financial arrangements between the Board of Regents and the service provider;
- Determine impact of proposed campus development on identified public services and facilities, and any deficiencies likely to occur as a result;
- Identify facility improvements to correct deficiencies;
- Identify the Florida Board of Governors "fair share" of the costs of needed improvements; and
- Be consistent with adopted campus master plan and host local government comprehensive plan.

Policy 1.3.8 Any dispute between UNF and the City of Jacksonville or any jurisdictional agency regarding the assessment or mitigation of impacts shall be resolved in accordance with the process established in Subsection 1013.30 (8), F.S.

**Objective 1.4** **UNF shall coordinate its Master Plan with plans of units of government, other than the City of Jacksonville, at the local, regional and state level providing services, including those not having regulatory authority over land use.**

Policy 1.4.1 UNF shall continue to adhere to the requirements of agencies and authorities having regulatory authority over land use and practices. These agencies and authorities shall include the following:

- St. Johns River Water Management District (SJRWMD).
- Florida Department of Environmental Protection (FDEP).
- Florida Fish and Wildlife Conservation Commission (FWC).
- Florida Department of Community Affairs (FDCA).

Policy 1.4.2 The University shall submit proposed amendments to the adopted Master Plan which exceed thresholds established in s. 1013.30 (9), F.S., to the appropriate agencies for their review and comment, in accordance with procedures established in Chapter C6-21, Part I, Florida Administrative Code.

Policy 1.4.3 UNF shall coordinate periodically with these reviewing agencies through continued participation in local planning forums in which they are invited participants. These activities shall include, but are not necessarily limited to, the Jacksonville Planning Commission, the [Jacksonville] Environmental Protection Board and the Jacksonville Urbanized Area Metropolitan Planning Organization.

Policy 1.4.4 UNF shall coordinate, through the Jacksonville Planning and Development Department, with local agencies and authorities responsible for provision of facilities or services not having regulatory authority over land use and practices. These agencies and authorities shall include the following:

- Jacksonville Electric Authority (JEA).
- Jacksonville Sheriff's Office (JSO).
- Jacksonville Fire Department.